

## Message Text

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FM SECSTATE WASHDC  
TO AMEMBASSY NAIROBI  
AMEMBASSY LONDON  
USCINCEUR VAIHINGEN  
EUCOM VAIHINGEN  
INFO AMEMBASSY MOGADISCIO  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USMISSION USNATO

C O N F I D E N T I A L STATE 068175

E.O. 11652: GDS

TAGS: MASS, MARR, KE

SUBJECT: JOINT STATE-DEFENSE SURVEY TEAM FOR KENYA

FOLLOWING IS TEXT OF APPROVED DOD/STATE APPROVED TERMS OF  
REF FOR SURVEY TEAM EN ROUTE TO KENYA.

1 (C) INTRODUCTION

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IN VIEW OF THE GOVERNMENT OF KENYA'S (GOK'S) EXPRESSED  
DESIRE TO OBTAIN ADDITIONAL U.S. DEFENSE EQUIPMENT AND  
USG WILLINGNESS TO CONTRIBUTE TO KENYA'S LEGITIMATE DEFENSE  
NEEDS, THE U.S. TEAM'S IDENTITY, COMPOSITION, MISSION, AND  
WORK PROGRAM MUST BE CAREFULLY DESIGNED TO AVOID IMPLICA-  
TIONS THAT THE U.S. IS ASSUMING ONGOING RESPONSIBILITY FOR  
ASSESSING KENYA'S MILITARY SITUATION OR FOR RECOMMENDING OR  
PLANNING ITS FORCE MODERNIZATION, OR THAT ANY INCREASE IN  
U.S. MILITARY ASSISTANCE CAN BE EXPECTED TO FOLLOW AS A  
CONSEQUENCE OF THE TEAM'S VISIT.

2. (U) NAME OF TEAM

"JOINT STATE/DEFENSE SURVEY TEAM".

3. (C) MISSION OF U.S. TEAM

TO SURVEY KENYA'S GENERAL DEFENSIVE MILITARY REQUIREMENTS IN ORDER TO DETERMINE HOW THE USG CAN BEST COMPLEMENT AND/OR SUPPLEMENT OTHER EFFORTS TO MODERNIZE OR UPGRADE THE KENYAN ARMED FORCES (KAF). ANY ADVICE PROVIDED DURING THE TEAM'S PRESENCE IN KENYA SHOULD BE MINIMIZED AND MUST BE IDENTIFIED AS PRELIMINARY AND TENTATIVE; FINAL VIEWS WILL BE TRANSMITTED IN A REPORT PREPARED FOLLOWING THE TEAM'S RETURN TO WASHINGTON AND CONSULTATION WITH USG DEFENSE AGENCIES AND SPECIALISTS. REALISTIC FORCE STRUCTURING SHOULD BE THE KEYSTONE OF THE SURVEY WITH EMPHASIS ON KENYA'S ABSORPTIVE CAPABILITY, "TOTAL PACKAGE" CONCEPT AND A PROPER BALANCE BETWEEN MILITARY AND NON-MILITARY PROGRAMS. TEAM'S FINAL REPORT WOULD CONTRIBUTE TO THIS END.

4. (C) SPECIFIC TERMS OF REFERENCE (TOR)

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TEAM WILL BE GUIDED BY CURRENT DIA THREAT ASSESSMENT AND WILL TAKE INTO ACCOUNT ADDITIONAL INFORMATION AVAILABLE IN KENYA. WITHIN THIS CONTEXT:

A. TEAM WILL CONSIDER GOK'S AND ITS MINISTRY OF DEFENSE'S (MOD) VIEWS CONCERNING KENYA'S MILITARY NEEDS, EVALUATE KENYA'S CURRENT MILITARY STATE OF PREPAREDNESS, IDENTIFY SIGNIFICANT DEFICIENCIES IN THE LEVEL OF TRAINING, LOGISTICAL SUPPORT, ORGANIZATION AND MAJOR WEAPONS SYSTEMS, AND THEN PROVIDE PRELIMINARY COMMENTS ON THE EFFICACY OF THEIR CONVENTIONAL WEAPONS SYSTEMS, EQUIPMENT, AND TRAINING AS COMPARED TO THOSE NORMALLY USED BY COMPARABLE FORCES ELSEWHERE. IN RESPONSE TO SPECIFIC REQUIREMENTS IDENTIFIED, TEAM SHOULD DEVELOP ALTERNATIVE MIXES OF MATERIAL/TRAINING WITH THE INTENT OF ASSISTING GOK IN DEVELOPING A VIABLE, EFFECTIVE COMBAT FORCE, CAPABLE OF DEFENDING AGAINST THE DEFINED THREAT. TO MAXIMUM EXTENT POSSIBLE TEAM SHOULD AVOID OVERTAXING KENYA'S ABSORPTIVE CAPACITY BY RECOMMENDING NEW WEAPON SYSTEMS FROM NEW SUPPLIERS. EFFORTS SHOULD BE MADE TO HAVE THE KENYANS INDICATE THEIR GENERAL DEFENSE PRIORITIES BY FUNCTIONAL AREAS (E.G., LOGISTICS, TECHNICAL ASSISTANCE, TRAINING, CONSTRUCTION, ETC.) AND AMONG TYPE WEAPON SYSTEMS. CURRENT ORGANIZATIONAL CHARTS, EQUIPMENT STATUS REPORTS, AND UNIT LOCATION WHICH IMPACT UPON MILITARY MATERIEL REQUIREMENTS SHOULD BE OBTAINED FROM THE KENYANS, AS WELL AS TYPES, QUANTITIES, AND ANTICIPATED DELIVERY SCHEDULES OF MILITARY

ASSISTANCE FROM THIRD COUNTRIES.

B. TEAM WILL EMPHASIZE DURING DISCUSSIONS AND INCLUDE IN THEIR REPORT ANCILLARY ITEMS (E.G., VEHICLES, PRIME-MOVERS, AMMUNITION, MAINTENANCE ITEMS) REQUIRED TO SUPPORT PRIMARY WEAPONS AND/OR EQUIPMENT PROPOSED.

C. TEAM OPTIONS AND RECOMMENDATIONS SHOULD REFLECT THE "TOTAL PACKAGE" CONCEPT: END ITEM, ANCILLARY EQUIPMENT, CONFIDENTIAL

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TRAINING, AND LOGISTICS.

D. TEAM SHOULD FOLLOW THE GUIDANCE CONTAINED IN PD/NSC 13 IN CONDUCTING THE SURVEY AND IN DISCUSSIONS WITH KENYAN OFFICIALS. (COPY PROVIDED TEAM CHIEF.)

E. TEAM SHOULD GIVE FULL CONSIDERATION TO KENYA'S ABSORPTIVE CAPABILITY WITH PARTICULAR CONCERN FOCUSED ON THE AVAILABILITY OF TRAINED/TRAINABLE MANPOWER, SUPPORTING INFRASTRUCTURE, AND FUNDING CAPABILITIES. KENYAN SELF-SUFFICIENCY SHOULD BE THE GOAL.

F. CARE SHOULD BE TAKEN THAT RECOMMENDED FORCE STRUCTURING AND ORGANIZATION DO NOT, WITHOUT APPROPRIATE JUSTIFICATION, REFLECT U.S. MILITARY ORGANIZATIONS WITH ATTENDANT SOPHISTICATED EQUIPMENT AND SUPPORT REQUIREMENTS.

G. TEAM WILL AVOID ANY SPECIFIC REFERENCE TO NORMAL U.S. SOURCES OF MATERIEL AND TRAINING.

H. DURING VISIT, TEAM WILL NOT GIVE PRICE AND AVAILABILITY (P&A) ESTIMATES OR DELIVERY LEAD-TIMES ON INDIVIDUAL ITEMS. PRICE AND DELIVERY ESTIMATES MUST BE PROVIDED FROM WASHINGTON AND CANNOT BE PROVIDED PRIOR TO RECEIVING WRITTEN GOK REQUESTS ON SPECIFIC ITEMS AND QUANTITIES DESIRED.

I. TEAM WILL NOT BE AUTHORIZED TO OBLIGATE USG ON SALE OF ANY SPECIFIC DEFENSE ARTICLE OR SERVICE.

J. TEAM WILL NOT UNDERTAKE ANY TASK TO DEVELOP FOR THE GOK ANY KIND OF INDEPENDENT ASSESSMENT, OR CONFIRMATION OF GOK ASSESSMENT, OF EXTERNAL THREAT. IT IS HOPED, HOW-CONFIDENTIAL

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EVER, THAT QUESTIONS RAISED BY SPECIFIC TEAM MEMBERS DURING THE COURSE OF DISCUSSIONS WITH THE GOK MOD WILL HELP GOK ADD A NOTE OF REALITY TO ITS OWN ASSESSMENTS. DURING COURSE OF SURVEY, TEAM SHOULD SEEK TO VERIFY DIA'S THREAT ASSESSMENT BASED UPON THEIR INCOUNTRY OBSERVATIONS AND

INFORMATION COLLECTED.

K. TEAM WILL NOT PROVIDE MILITARY ADVICE CONCERNING ORGANIZATION, TACTICS, DOCTRINE, BASING OF COMBAT PLANNING/OPERATIONS.

L. TEAM WILL AVOID ANY POSSIBLE INDICATION THAT USG WOULD ASSIST IN CONSTRUCTION OF AIRFIELDS, CAMPS, OR OTHER MILITARY FACILITIES.

M. TEAM WILL MAKE NO COMMITMENT TO FOLLOW-ON TECHNICAL DISCUSSIONS IN WASHINGTON BY A KENYAN MILITARY DELEGATION OR TO VISITS TO U.S. MILITARY UNITS OR INSTALLATIONS BY THE KENYANS.

N. TEAM WILL LIMIT ANY DISCUSSIONS WITH THIRD COUNTRY REPRESENTATIVES WITH THE EXCEPTION OF THE UK AND IN ACCORDANCE WITH INSTRUCTIONS, TO BROAD GENERALITIES CONCERNING U.S. SECURITY ASSISTANCE TO KENYA, AVOIDING PARTICULARS.

O. TEAM CHIEF, DEPUTY CHIEF, AND OSD REPS WILL DISCUSS WITH KEY GOK ECONOMIC DECISION-MAKERS GOK ECONOMIC AND FISCAL FACTORS, INCLUDING FINANCING OF DEFENSE PURCHASES (MEETINGS SHOULD BE ARRANGED BY U.S. AMBASSADOR/DCM IN NAIROBI).

5. (U) COMPOSITION OF TEAM: TOTAL THIRTEEN.

A. TEAM CHIEF: MAJOR GENERAL JOHN G. HILL, JR.

B. DEPUTY TEAM CHIEF: DR. WILLIAM H. LEWIS, DIRECTOR, CONFIDENTIAL

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INTER-AFRICAN AFFAIRS (STATE DEPARTMENT)

C. TWO OSD REPS:

(1) ISA: MRS. SANDRA L. CHARLES

(2) DSAA: MR. PETER SOMMER

D. JOINT STAFF REP: LTC JOHN D. CARLTON

E. USCINCEUR REP: LTC HENRY WENZ

F. THREE ARMY REPS:

(1) AIR DEFENSE/ARTILLERY: LTC MARTIN LECHANCE

(2) MECH INFANTRY/ARMOR: MAJ (P) JAMES J. SPENCER

(3) ADMIN ASSISTANT: SP5 STEPHEN TIDEY

G. ONE NAVY REP: COASTAL PATROL AND SURVEILLANCE:  
LCDR MICHAEL GLYNN

H. TWO USAF REPS:

(1) AIR OPERATIONS/PLANS, COMMAND AND CONTROL:  
MAJ GREGORY BRADFORD

(2) TACTICAL AIR CONTROL SYSTEM SPECIALIST (AIRCRAFT  
CONTROL AND WARNING, RADAR AND COMMUNICATIONS):  
LTC ROBERT WEAVER, JR.

I. U.S. EMBASSY NAIROBI REP: TO BE DESIGNATED.  
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6. (C) ARRIVAL INCOUNTRY AND DURATION

TEAM WILL ARRIVE NAIROBI ON OR ABOUT MARCH 17, 1978 AND WILL REMAIN FOR APPROXIMATELY 15 WORKING DAYS. SELECTED TEAM MEMBERS WILL VISIT HQ USEUCOM FOR CONSULTATIONS AFTER THE TEAM'S DISCUSSIONS WITH THE KENYANS. TEAM'S ACTIVITY INCOUNTRY WILL PRIMARILY FOCUS ON WORK WITH GOK, MOD, AND AMERICAN EMBASSY IN NAIROBI - COORDINATION WITH UK REPS, AS INSTRUCTED, IS AUTHORIZED. WITH APPROPRIATE SAFEGUARDS, TEAM MEMBERS SHOULD MAKE FIELD VISITS OR OVERFLIGHTS TO ASSIST IN FORMULATING EVALUATIONS FOR INCLUSION IN REPORT TO BE PROVIDED BY TEAM AND TO EVALUATE GOK PERCEIVED VULNERABILITIES AND DEFENSIVE REQUIREMENTS. AREAS OF CONFLICT OR HIGH TENSION SHOULD BE AVOIDED.

7. (U) PRE-BRIEFINGS

CONUS MEMBERS OF THE TEAM ARE TO BE PRE-BRIEFED BY CONCERNED WASHINGTON OFFICES INCLUDING: (A) THE JOINT STAFF; (B) OASD/ISA; (C) DIA; (D) DSAA/OPERATIONS DIRECTORATE; AND (E) DEPARTMENT OF STATE, AFRICAN AND POLITICAL/MILITARY BUREAUS. THE TEAM WILL ALSO BE BRIEFED BY THE KENYAN EMBASSY AND THE MINISTRY OF DEFENSE, UNITED KINGDOM, LONDON, ENGLAND.

8. (U) COOPERATION

TEAM AND EMBASSY SHOULD SEEK COMMITMENT FROM GOK THAT RESPONSIBLE GOK OFFICIALS WILL BE AVAILABLE THROUGHOUT TEAM VISIT INCOUNTRY AND WILL PROVIDE ALL NECESSARY COOPERATION AND CONTACT TO ENSURE EFFECTIVE USE OF TIME AVAILABLE.

9. (C) COMMAND RELATIONSHIPS, SUPPORT, AND ADMINISTRATIVE INSTRUCTIONS  
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A. CHIEF OF TEAM WILL BE REPRESENTATIVE OF THE SECRETARY OF DEFENSE ON MATTERS SET FORTH HEREIN.

B. WHILE IN KENYA, CHIEF AND TEAM WILL SERVE UNDER OVERALL SUPERVISION OF U.S. AMBASSADOR. ALL FORMAL CONSULTATIONS WITH THE GOK WILL BE CONDUCTED SUBJECT TO CONCURRENCE OF THE U.S. AMBASSADOR WITH PARTICIPATION OF SUCH POLITICAL

AND ECONOMIC COUNSELING AS HE MAY DIRECT. THE GOK WILL HAVE BEEN INFORMED BY THE U.S. AMBASSADOR REGARDING THE TEAM'S MISSION AND TERMS OF REFERENCE.

C. THE TEAM WILL REPORT TO THE U.S. AMBASSADOR ON ARRIVAL AND THROUGHOUT INCOUNTRY STAY.

D. THE TEAM WILL BE GUIDED AND LIMITED BY THE CURRENT OBJECTIVES, POLICIES, AND PROCEDURES SET FORTH BY THE SECRETARY OF DEFENSE AND THE JOINT CHIEFS OF STAFF.

E. THE TEAM IS NOT AUTHORIZED TO MAKE OR IMPLY ANY U.S. COMMITMENT TO THE GOK.

F. THE TEAM WILL WEAR CIVILIAN CLOTHES AS RECOMMENDED BY THE U.S. EMBASSY, AND WILL MAINTAIN A LOW PROFILE DURING ITS MISSION.

G. ADMINISTRATIVE AND LOGISTICAL SUPPORT INCOUNTRY WILL BE ESSENTIALLY PROVIDED BY U.S. EMBASSY. THE DEPARTMENT OF ARMY HAS BEEN DESIGNATED AS THE EXECUTIVE AGENT FOR NECESSARY ADMINISTRATIVE SUPPORT OTHERWISE.

H. RELEASE OF CLASSIFIED U.S. INFORMATION WILL BE IN CONFIDENTIAL

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ACCORDANCE WITH THE U.S. NATIONAL DISCLOSURE POLICY, WHICH PROHIBITS THE RELEASE OF CLASSIFIED MILITARY INFORMATION TO THE GOK WITHOUT PRIOR APPROVAL OF AN EXCEPTION TO POLICY.

I. TEAM MEMBERS WILL NOT PARTICPATE IN, PROVIDE ASSISTANCE OR ADVICE, OR ACT IN ANY CAPACITY WITH KAF IN TRAINING OR OPERATIONAL SITUATIONS PERTAINING TO POTENTIAL OR ACTUAL COMBAT SITUATIONS.

10. (C) REPORTS, BRIEFINGS, AND PUBLIC AFFAIRS

A. RELEASE OF DETAILS OF THE TEAM'S MISSION WILL BE IN ACCORDANCE WITH THE DESIRES OF THE GOK.

B. A REPORT WILL BE REQUIRED WITHIN 60 DAYS OF THE TEAM'S RETURN TO CONUS. THE REPORT WILL SERVE AS A BASIS FOR A FORMAL U.S. RESPONSE TO KENYA. THE EUCOM REP WILL RETURN TO CONUS TO PARTICIPATE IN PREPARATION OF THE REPORT. THIS REPORT WILL BE SUBMITTED FOR REVIEW AND COMMENT BY THE JOINT CHIEFS OF STAFF PRIOR TO SUBMISSION TO THE OFFICE OF THE ASSISTANT SECRETARY (ISA) FOR FINAL DOD/STATE/ACDA COORDINATION AND SUBMISSION TO THE WHITE HOUSE FOR DECISION ON THE U.S. RESPONSE TO THE GOK. (THE JCS WILL FURNISH REPORT TO USCINCEUR FOR REVIEW AND

COMMENTS.) IN STRUCTURING THE REPORT, THE TEAM SHOULD BEAR IN MIND THAT A SANITIZED VERSION BE RELEASED TO GOK AFTER JCS/DOD/STATE REVIEW OF THEIR FULL REPORT.

C. TEAM WILL BE BRIEFED FULLY BY STATE AND DOD BEFORE ITS DEPARTURE AND WILL DEBRIEF SAME ELEMENTS UPON RETURN. THE DEBRIEFING ALSO SHOULD INCLUDE THE TEAM'S ASSESSMENT AS TO THE ACTUAL THREAT AND RELATED KENYAN REQUIREMENTS. (THE LATTER DATA WILL BE FOR USG USE ONLY AND WILL NOT BE TRANSMITTED OUTSIDE U.S. CHANNELS.)

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D. DURING ITS MISSION IN KENYA, TEAM WILL DEFER ALL PRESS QUERIES TO THE U.S. EMBASSY, NAIROBI, AND UPON ITS RETURN TO OASD/PA.

E. PRIOR TO DEPARTING KENYA, THE TEAM WILL BRIEF THE U.S. AMBASSADOR ON ITS FINDINGS.

F. IF THE GOK DESIRES A BRIEFING ON TEAM FINDINGS PRIOR TO DEPARTURE FROM KENYA, TEAM WILL CONFINE ITS PRESENTATION TO PRELIMINARY FINDINGS, SUBJECT TO REVIEW AND REVISION AFTER ITS RETURN TO WASHINGTON.

MUST BE MADE CLEAR THAT TEAM'S VIEWS ARE TENTATIVE, AND DO NOT IN ANY WAY IMPLY A U.S. PROPOSAL OR A COMMITMENT BY THE USG.

G. UPON COMPLETION OF REQUIRED DEBRIEFINGS AND SUBMISSION OF THE COMPLETED REPORT TO THE JCS (REFERENCE, PARA 10.B. ABOVE), TEAM MEMBERS WILL REVERT TO FULL-TIME DUTIES WITH THEIR RESPECTIVE SERVICES. SUBSEQUENT MATTERS DEALING WITH THE ADVISORY EFFORT WILL BE HANDLED THROUGH NORMAL CHANNELS. THE TEAM CHIEF MAY BE REQUIRED TO DELIVER AND BRIEF THE FINAL REPORT TO THE GOK IN NAIROBI, KENYA.

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<< END OF DOCUMENT >>



## Message Attributes

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